

HEALTH AND WELLBEING BOARD 11TH JULY 2019

REPORT OF THE DIRECTOR OF HEALTH AND CARE INTEGRATION

BETTER CARE FUND 2019/20 UPDATE

Purpose of the report

1. The purpose of this report is to update the Health and Wellbeing Board with the progress to finalise and submit the Leicestershire BCF Plan for 2019/20 to NHS England.

Background

2. The process to refresh the BCF plan for Leicestershire for 2019/20 took place in Q3/4 of 2018/19, with a report to the Health and Wellbeing Board on 14th March 2019, setting out the components of the plan and the draft expenditure plan at that time.
3. The national BCF policy framework for 2019/20 was published on April 10, 2019. At the time of writing this report the supporting planning guidance including confirmation of the final financial allocations per each CCG area, is still pending publication by NHS England (NHSE).

Better Care Fund 2019/20 Financial Overview

4. Appendix A to this report is the updated Leicestershire expenditure BCF plan as at July 3, 2019. The total (provisional) fund for 2019/20 is £59.8m. This reflects the proposed uplift of 1.79% to the CCG allocation into the BCF plan, a figure based on the original planning assumption given to CCGs and LAs earlier this year.
5. However, this figure is still subject to change, as confirmation is awaited as to the exact figure for the County CCGs from NHSE. Partner contributions to the BCF plan are summarised in the table below:

Partner	£'000
West Leicestershire CCG	22,264
East Leicestershire and Rutland CCG	16,428
Leicestershire County Council (iBCF)	14,756
Leicestershire County Council (Winter Pressures)	2,414
Leicestershire County Council (DFG)	3,919
Total	59,782

6. Confirmed Disabled Facilities Grant allocations for Leicestershire have also been reflected in Appendix A. These allocations have already been transferred to each District Council, in line with the requirement to do so by the end of June 2019, in the specified amounts per the table below:

<u>District Council</u>	<u>£'000</u>
Blaby DC	585
Charnwood BC	993
Harborough BC	452
Hinckley & Bosworth BC	510
Melton BC	304
North West Leicestershire BC	670
Oadby & Wigston Borough BC	406
Total DFG Allocation	3,919

7. Local Authorities have received confirmation of their winter planning allocation for 2019/20. For Leicestershire County Council the figure is £2.4m. Appendix A reflects this allocation.
8. The prioritisation and distribution of the funding was proposed and planned by adult social care, discussed and agreed with County CCGs, and with LLR's Better Care Together partners via the LLR A&E Delivery Board. Examples of this investment include supporting care homes with telemedicine and trusted assessors, additional resources for the reablement pathway, including therapy support, additional packages of care and further support to seven day working.
9. The 4 national BCF metrics and our current performance against each of these are shown at Appendix B.

- a. The 2019/20 targets for emergency admissions and delayed transfers of care are subject to the publication of the BCF planning guidance. Appendix B shows these at the same rate for 2019/20 for illustrative purposes.
 - b. The metrics for permanent admissions to residential care settings and for reablement have been locally refreshed and are shown per the confirmed targets for 2019/20.
 - c. Please note the definition against each metric, and that data is not available monthly for all 4 of these targets.
10. The BCF plan is being delivered in line with the themes and priorities set out in the March Health and Wellbeing Board report, where a detailed presentation was given on each element of the plan, and in line with the expenditure plan at Appendix A.
11. There is currently a small uncommitted element of spend, (see line 80 of Appendix A), totalling £631,000.
12. Options for this have already been developed by the CCGs and Leicestershire County Council, but final decisions cannot be made until the exact CCG allocations are announced by NHSE. We aim to resolve this as soon as possible, preferably within July.
13. Work in progress on the community services redesign continues and some in year adjustments to the expenditure plan (likely within Q3/4) are anticipated in line with these developments. This will involve adjusting existing community services investment lines within the BCF plan/financial envelope to reflect changes in service delivery models in year.
14. NHS England will require each local area to complete a BCF planning template in order to submit their BCF Plan in due course. There will be an approximately six week period for this, from publication of the planning template and guidance, to the submission date.
15. The planning template will need to include narrative about the models of care and integration being achieved via the BCF plan, how this links to and supports the wider LLR health and care transformation programme, evidence of how the BCF expenditure plan has been allocated and approved against the required categories and levels of spend, and supporting narrative and evidence on metrics and national conditions, for example how the high impact changes framework for DTOC is being achieved.
16. Preparations are in hand to ensure the relevant information is completed on this template, which will be reviewed by the County Council and CCGs prior to

submission, and with the input of other partners and stakeholders via the Leicestershire Integration Executive.

17. It is anticipated that the BCF plan submission will take place before the next meeting of the Health and Wellbeing Board (26th September).
18. The Health and Wellbeing Board has already agreed, via the March 2019 meeting, that the plan can be finalised by delegation, and the Board is requested to give their ongoing support for this approach.

BCF Policy and Planning for 2020/21 – Implications for Leicestershire

19. A national review of the BCF policy was undertaken earlier in 2019, however the outputs of this and the implications for the BCF policy framework for 2020/21 have not yet been announced.
20. The next iteration of BCF policy will reflect the NHS delivery requirements as set out in the NHS Long Term Plan, published in January 2019.
21. There is also a dependency on wider announcements and timescales for the government's Comprehensive Spending Review, along with dependency on any further policy or funding announcements for sustaining adult social care.
22. Leicestershire's BCF plan now contains many well-established and recurrently commissioned services reflecting models of care that have been developed and/or redesigned over the last 3-4 financial years.
23. These include, for example, elements of Leicestershire's community based urgent care services, integrated reablement, hospital discharge, domiciliary care, and a range of other community services, such as funding in support of neighbourhood teams, and Leicestershire's prevention offer.
24. While initial national messages indicate it is highly likely a revised national BCF framework and funding arrangement will be announced for 2020/21, a risk analysis of the Leicestershire BCF plan will take towards the end of Q2/earlyQ3, in particular to consider:
 - a. Risks to NHS and LA commissioners, should there be significant changes to the national conditions and funding streams of the BCF plan from 2020, and any services that could be affected by this.
 - b. Risks to the sustainability of adult social care and to the council's medium term financial plan from 2020, should there be any major changes to the social care allocation assumptions in the future.
 - c. Any mitigation that could or should be applied, related to the above, during the remainder of 2019/20.

- d. It should also be noted that the BCF Plan contains “IBCF funding”, a defined non-recurrent LA grant, with funds ceasing at the end of March 2020.
25. A refresh of the entire BCF plan will be undertaken in line with national timescales for 2020/21, with local work scheduled for Q3/4 of 2019/20. This will be an iterative process that will actively involve the Health and Wellbeing Board. In the meantime:
- a. BCF leads/plans across LLR will contribute to LLR-wide work to develop a local implementation plan per the requirements of the NHS Long Term Plan.
 - b. Operational service implementation and integration will continue, in order to achieve integration priorities and models of care, per the Leicestershire BCF plan, and LLR’s Better Care Together Programme.
 - c. Joint commissioning arrangements between the Leicestershire County Councils and CCG partners/other commissioners will continue to develop in line with our place-based joint commissioning workplan.
 - d. A report on overall progress during 2019/20 with integration models of care and joint commissioning across the Leicestershire “Place” will come to the Health and Wellbeing Board in Q3. This will be accompanied by a new place based outcomes reporting dashboard, for the Board’s review and feedback.

Recommendations

26. The Health and Wellbeing Board is asked to note:
- a) The updated BCF Expenditure Plan (Appendix A), which now incorporates Local Authority confirmed winter planning and DFG allocations, and that this is subject to further edits in order to commit remaining unallocated spend, once the final CCG allocations are announced;
 - b) The requirement to submit the 2019/20 BCF planning template to NHS England, when published, a process which is expected to take place ahead of the next scheduled meeting of the Health and Wellbeing Board;
 - c) That the submission will be undertaken per the delegation agreed at the March meeting of the Health and Wellbeing Board, overseen by the Leicestershire Integration Executive.

- d) That the Health and Wellbeing Board will be engaged in the following activities during 2019/20:
- i. Receiving a progress report on the delivery of integrated models of care and joint commissioning, along with a new place-based outcomes dashboard
 - ii. Receiving a briefing about the emerging policy position for the BCF for 2020 and feedback from our local risk analysis
 - iii. Engaging in the full refresh of the Leicestershire BCF plan for 2020 onwards.

Appendices

Appendix A - Leicestershire expenditure BCF plan as at July 3, 2019

Appendix B - National BCF metrics and our current performance

Appendix C –BCF Plan on a Page

Background Papers

National BCF Policy Framework 2019/20

https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/795314/Better_Care_Fund_2019-20_Policy_Framework.pdf

Report to the Health and Wellbeing Board – 14 March 2019 – Better Care Fund Plan 19/20

<http://politics.leics.gov.uk/ieListDocuments.aspx?CId=1038&Mid=5739&Ver=4>

NHS Long Term Plan

<https://www.longtermplan.nhs.uk/>

NHS Long Term Plan Implementation Framework

<https://www.england.nhs.uk/wp-content/uploads/2019/06/NHS-LTP-Implementation-Framework.pdf>

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